

## BRAZILIAN AERONAUTICAL COMMISSION 1701 22<sup>nd</sup> Street, NW, Washington D.C. 20008

MEETING MINUTES No 005/CPL/2023 INVITATION FOR BID NO. 230150/CABW/2023

## **APPEAL ANALYSIS**

## DECISION

At 10:00 a.m. (EST) on May 10, 2023, the Brazilian Aeronautical Commission in Washington met to discuss the Bidding Process - Invitation for Bid No. 230150/CABW/2023, regarding the analysis and decision of the Permanent Bidding Commission (CPL) of the CABW regarding the Administrative Appeals handled by the Appellants ALLIED INTERNATIONAL N.A., INC AND TRUST LOGISTICS LLC under the Invitation for IDB n. 230150/CABW/2023, which has as its object the treatment of a specialized company for the transportation of UNACCOMPANIED BAGGAGE of Domestic Objects (HHE), door to door, by sea, for the MILITARY PERSONNEL of the Air Force Command on the return to Brazil at the end of their missions abroad, according to the conditions, quantities and requirements established in the Notice and its annexes.

## OF THE REPORT AND ANALYSIS

As published in the Meeting Minutes No. 004/CPL/2023, a period of two business days was given to the receipt of administrative appeals, referring to the qualification and disqualification of bidder, according to item 8.7 of the Bidding Notice. Once the appeals were received on May 9, 2023, the Permanent Bidding Commission analyzed the election.

In honor of the principle of procedural economy, this analysis will cover the two administrative appeals brought.

In summary, below is the report of the reasons for appeal:

 Appellant ALLIED INTERNATIONAL N.A., INC files in its appeal the application for reconsideration of the reason for its disqualification. The company alleges that the documents presented in item 6.2.4 (SIRVA Structure Chart – 2021 and SIRVA Structure Chart – 2021 – Appendix) demonstrated the structure of the SIRVA Group Inc, owner of the companies ALLIED INTERNATIONAL N.A., INC, Concept Mobility Serviços de Mobilidade Ltda and SIRVA Worldwide Relocation & Moving. It points out that documents have been submitted from companies in the same group operating the same type of business, countries and governance to meet all requirements and provide solid evidence of the ability to handle this contract.

2. The appellant CONFIANCA LOGISTICS LLC filed the appeal on the non-submission of the declaration provided for in item 6.3.3 of the Notice. The company claims that the statement was not sent, since Confiança Logistics LLC has its own "Bond" that guarantees financial responsibility with the FMC and that every company to obtain its FMC must have its bond registered, under penalty of not obtaining the license. The company understands that the FMC, sent in the documentation of envelope 01, proves that the company has the financial conditions requested in item 6.3.3. In addition, the company points out that the company EXACT MOVERS is not listed as a company with a license from the FMC.

6.3.3. Present DECLARATION from its Chief of Financial Officer (CFO) or equivalent company's official stating that the BIDDER has adequate financial resources to perform the services and that it complies with the Financial Responsibility Requirements presented on 46 CFR Part 515 21 to insure Financial Responsibility for the U.S. Federal Maritime Commission (FMC).

6.3.3. Apresentar DECLARAÇÃO de seu Diretor Financeiro (CFO) ou representante de empresa equivalente afirmando que o LICITANTE possui recursos financeiros adequados para realizar os serviços e que cumpre os Requisitos de Responsabilidade Financeira apresentados no 46 CFR Parte 515.21 para garantir a Responsabilidade Financeira para o US Federal Comissão Marítima (FMC).

Once the report is made, it is analyzed in accordance with the procedures and deadlines provided for in item 8.7 of the Tender Protocol.

Initially, the CPL notes that, according to item 23.13 of the BID Notice, the rules governing the present bidding process shall be interpreted in favor of increasing competitiveness among the participants, without prejudice to the interests of the Administration, the principle of isonomy and the purposes and security of the contracting, as follows:



23.13.The rules which govern the bidding process shall always be interpreted so as to increase competition among the bidders, provided that it does not jeopardize the interest of the Administration (Brazilian Public Administration), or the principles of equal rights, the purpose and security of the contracting.

In addition, the Permanent Bidding Commission is responsible for carrying out due diligence when there is a need for clarification or complementation, according to item 23.7 of the Notice, in line with Federal Law 8666/93, in its article 43, paragraph 3.

23.7. In any stage during the bidding process, the Bidding Commission or the BACW's Chief may promote diligence intended to clarify or

complement the process, provided it does not involve the later inclusion of any document or information that should be made available at the public bidding session.

In this sense, the Brazilian Federal Court of Auditors, in its judgment (Acórdão) 1.182/2004, recommends the performance of diligence by the Permanent Bidding Commission, aimed at clarifying or complementing the instruction of the bidding process, whenever it proves necessary, as provided for in article 43, paragraph 3, of Law 8.666/93.

Thus, with respect to the request for reconsideration of the company ALLIED INTERNATIONAL N.A. INC, the CPL analyzed the documents that had already been delivered during the qualification phase and ratified the company's claims that the information was in the documents of item 6.2.4 (SIRVA Structure Chart – 2021 and SIRVA Structure Chart – 2021 – Appendix). As described in Minutes 004/CPL/2023, the Commission disqualified the company for not having understood the relationship of the group now clarified, requiring such clarification and diligence. It is noteworthy that the CPL did not consider any document of the company presented after the bidding, because it understood that the facts of composition of the SIRVA Inc group were available in the files of envelope 01. Therefore, CPL reconsiders its decision and grants the appeal filed by the company ALLIED INTERNATIONAL N.A., INC, considering it QUALIFIED.

About the company CONFIANCA LOGISTICS LLC, the Bidding Commission carried out diligence in the regulation presented in item 6.3.3 of the Notice, that is, the 46 CFR Part 515.21.

https://www.ecfr.gov/current/title-	45/chapter-IV/subchapter-B/part-515/subpart-C/section-515.21	Q
	Sign Lp Sign Up A point in time eCFR system A point in tin time eCFR system A point in tin	_
	Displaying title 46, up to date as of 5/08/2023. Title 46 was last amended 4/26/2023. view historical versions	
	Enter a search term or CFR reference (eg. fishing or 1 CFR 1.1)	
	Title 46 / Chapter IV / Subchapter B / Part 515 / Subpart C / § 515.21 Previous / Next / Top	_
	Table of Contents     EDITORIAL NOTE ON PART 515       Editorial Note: Nomenclature changes to part 515 appear at 67 FR 39860, June 11, 2002, and 70 FR 7669, Feb. 15, 2005.	
	<ul> <li></li></ul>	
	Timeline       (1) Any person in the United States advertising, holding oneself out, or acting as an ocean freight forwarder as defined in § 515.2(m)(1) shall furnish evidence of financial responsibility in the amount of \$50,000.	
	Compare Dates         (2) Any person in the United States advertising, holding oneself out, or acting as an NVOCC as defined in § 515.2(m)(2) shall furnish evidence of financial responsibility in the amount of \$75,000.	
	<ul> <li>Published</li> <li>Published</li> <li>Any registered NVOCC, as defined in § 515.2(r), shall furnish evidence of financial responsibility in the amount of \$150,000. Such registered NVOCC shall be strictly responsible for the acts and omissions of its employees and agents, wherever they are located.</li> </ul>	

It was found that the company's claim proceeds, since to have registration in the FMC, the company presents evidence of financial liability, in the case of NVOCC, of \$150,000.00. In addition, in the qualification phase, CPL had already confirmed the validity of the FMC registration of CONFIANCA LOGISTICS LLC, as shown in the following figure:

С	https:	//www2.fmc.gov/oti/NVOCC.aspx									
C		EDERAL MARITI							forwar	OTI List Download e to download the list of all activ ders and non-vessel operating co corriers. st is refreshed daily at 1:30 P	ommon
						FMC Home	OTI Hor	me Oc	ean Freight Forwarder	NVOCCs	
<b>te:</b> mmissi	on regulations p	egarding Foreign-Based, Unlicensed permit foreign-based NVOCCs to be lice III not have a License No. and can be s	ensed, or unlicensed, prov	iding certain reg	ulatory require	ments are met (See 46	CFR §515.11 and 46	CFR §515.21 by cli	cking on the <u>Statutes and</u>	I <u>Rules</u> ). Unlicensed (Regist	:ered)
earch:	Organization I	Name 🗸 confianca		Go	My Locatio	1:, US			Download,	'Print results here 🗷 🖄	۱ 🔁 🗈
#		Business	<u>China Bond</u> <u>Rider</u> <u>Effective Date</u>	Phone / International Phone	1 results <u>Distance</u> ( <u>mi</u> )	elopment purposes	Target	velopment purposi	es only 22) For deve Hialeal		[]] []]
MIA C I F	NFIANCA LOGIS MI, FL 33166 Drganization No License No. Renewal Date Frade Name(s) Full Address	: 025104 : 025104 : 04/30/2025		(305) 635-4949	1295.1	o's Plaza	To Grill A Medley	Renewal Date : 0 Trade Name(s) : N Full Address : 6 S	25104 25104 4/30/2025 /A 700 NW 77TH COURT UITE 140 IIAMI, FL 33166 NITED STATES	El Palenque Pizzería Cubana havez Distributor Hialean Dr (R) Br opment purposes only	o G NV rownsvi
		MIAMI, FL 33166 UNITED STATES				ilupe 🔮	Martinez Distributor	CHI Garder	a Clarion Inn Suites Mian Internation Airport (M)		N C C
						Walmart Superce	DoubleT Hotel Mian	velopment purposi	Hilton Miami an oc	White Exot NW 11th St opment ourposes only	-

In fact, it remains proven that the company's FMC registration, valid at the time of the bidding, has a requirement of financial responsibility, which is the objective of item 6.3.3. In this sense, applies the Judgment Judgment 891/2018 – Plenary of the TCU, the obligation to prove the economic and financial qualification "is not a mere formality and is always subordinated to a real utility, that is, it must be the minimum requirement capable of ensuring, with some degree of confidence, that the contracted company will be able to provide the goods or services purchased. Consequently, the documentation to be provided must be related to the intended object. (...) In line with this understanding, the Bidding Law itself, in its article 32, paragraph 1, modulates the requirements related to the qualification of bidders, allowing the exemption of documents, in whole or in part, in cases of invitation, tender, supply of goods for prompt delivery and auction ".

That is, in the concrete case of this bid, it remains proven that the valid FMC of the company enables the positive analysis that the company "has adequate financial resources to perform the services and that it complies with the Financial Responsibility Requirements presented in 46 CFR Part 515.21 to ensure Financial Responsibility for the US Federal Maritime Commission (FMC)" as required in item 6.3.3 of the Notice. Therefore, CPL reconsiders its decision and grants the appeal filed by the company CONFIANÇA LOGISTICS LLC, considering it QUALIFIED.

It is important to note that the claim presented by the company CONFIANCA LOGISTICS LLC about the company EXACT MOVERS does not proceed, since the documentation presented

by the company appears EXACT SERVICES LLC dba EXACT MOVERS, being the same with the valid registration, as can be seen in the following figure:

FEDERAL MARI'						forwa	OTI List Download are to download the list of all active fraig orders and non-vessel operating common carriers. list is refreshed daily at 1:30 PM EST
				MC Home	OTI Home	Ocean Freight Forwarde	rs NVOCCs
x for News Alert Regarding Foreign-Based, Unlice mission regulations permit foreign-based NVOCCs to b gn-based NVOCCs will not have a License No. and can	e licensed, or unlicensed, providing c	certain regu	latory requirem		§515.11 and 46 CFR §515		
arch: Organization Name 🗸		Go	My Location:	US		Download	l/Print results here 🗷 🖄 🖹 🐁
Business	<u>Rider</u> Inter	hone / rnational Phone	1 results Distance (mi)	For development p		develogment purposes only	For development purposes
GRRIAITOW, IND 20876 Organization No. : 025534 License No. : 025534 Renewal Date : 04/30/2026 Trade Name(s) : EXACT LOGISTICS Full Address : 21313 AUTUMN ROSE WAY GRRIAITOWN, IND 20876 UNITED STATES	(202)	390-2999	1074.5	Black Hill gional Park OHURCHILL Foy development by	Organization License No. Renewal Data Trade Name Full Address	(c) EXACT LOGISTICS     (	Goshen Branch Stream Valley Park St-John Neumann Catholic Cuntor Safeway For development purposes + Conse Village WHETSTONE Patel Brothers

In view of all the foregoing, CPL decides to grant the appeal filed by ALLIED INTERNATIONAL N.A. INC and CONFIANCA LOGISTICS LLC and consider it QUALIFIEDS and keep ALL BIDDERS QUALIFIED, submitting the process to the Superior Authority.

LEANDRO LUIZ DA SILVA VELOSO, Lt Col President of Bidding Commission

ROBERTA GRAZIELLY COSTA SOUZA, Lt Col Bidding Commission Member

> RENATO RODRIGUES BRITO, 1S BSP Bidding Commission Member

> > MARIA LUCIANA VILES Bidding Commission Member